# UNDERHILL, VT TRAILS HANDBOOK

## **Underhill Trails Committee**



Adopted by the Underhill Selectboard as a Best Practice Manual on September 22, 2009

# UNDERHILL TRAILS COMMITTEE SEPTEMBER, 2009

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#### Town of Underhill, VT Trail Handbook

**Introduction** 

Underhill has traditionally been a community that has been characterized as an active area for hiking, biking, horse-back riding, skiing, sledding, swimming, and other outdoor activities. In January, 2008 the Selectboard created a Trails Committee consisting of members of the public, the Planning Commission, the Conservation Commission, and the Recreation Committee to develop a policy for use of trails on Town-owned land and to develop a trail use model that could be used by residents and user-groups in their private establishment of new trails and maintenance of existing trails. The result of this is the "Underhill Trails Handbook", a guide to public and private property owners and user groups that suggests best practices and gives information about the development of a trail or the maintenance of an existing trail.

This document is the product of over a years worth of investigation by the Committee into how a trail could be developed or maintained while being respectful of the natural environment and the private property rights of landowners. In developing the Handbook, the committee met with representatives from successful trail organizations and read several guides for trail building and maintenance to get ideas on the best practices for siting, design, crossing structures and maintenance practices. The Handbook sites these references throughout, and the Committee strongly encourages private land owners and user groups to go to the source material for detailed instructions in each area.

Outdoor recreation provides great exercise in a natural setting. However, trail users and landowners should be cognizant of the effect of trail use on the natural environment: from the soils and tree roots underfoot to the fragile vegetation and special habitats that exist along the trail route to the wildlife that lives there. Users also need to recognize the importance of the landowner's wishes with regard to trail use on private property. A good trail conserves the total trail environment, actively respects a landowner's property rights, and provides a fun and healthy recreational opportunity for users.

The Underhill Trails Committee hopes that this Handbook will prove to be a useful guide to the Town when developing trails on town-owned land, as well as for private landowners and user groups when developing trails on privately-owned land. It should be emphasized that this Handbook does not create any new regulations: it is merely a compilation of best practices and suggestions to guide the development and maintenance of new and existing trails in Underhill.

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<sup>&</sup>lt;sup>1</sup> The Committee would like to extend its thanks to Rolf Anderson President of the Hazen's Notch Association; Rick Sokolov of the Stowe Mountain Bike Club; and Jim Fredericks, Executive Director of the Catamount Trail Association for meeting with the Committee and sharing with them their collective experience and advice on the right and the wrong things to do when establishing a trail system.

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#### CHAPTER 1: TRAIL STEWARDS AND PROPOSED TRAIL NOTEBOOK

- 2 Section 1.1 Trail Stewards
- 3 To begin with, trail users and landowners should become acquainted with the term "trail
- 4 steward". As used herein, a trail steward is that individual or body that is responsible for
- 5 landowner contacts; addressing landowner concerns; securing permissions from
- 6 landowners; designing/maintaining the trail in such a way that the natural environment is
- 7 protected; securing all required permits; performing trail maintenance; and trouble
- 8 shooting any trail issues that may arise.

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- A trail steward could be the landowner, a user group, or an individual. However stewardship is organized, the goal is to allay landowner concern about any trail issues and
- 12 to assure that trail use is not interfering with the goal of environmental protection of the
- trail environment, which includes wildlife habitat in the trail corridor.

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- 15 It should be recognized that some of the stewardship duties may be divided, for instance a
- landowner may prefer to maintain the trail on their own land, but want a user group to
- take care of other stewardship duties. There is no right or wrong way for trail
- stewardship to function; what is important is that there is a trail steward for each trail if
- 19 the landowner's desire one.

#### 20 Section 1.2 <u>Trail Notebooks</u>

- A "trail notebook" is a compilation of the documents that a trail steward will amass when
- talking with landowners about either creating a new trail or maintaining an old trail. The
- trail notebook could be a loose leaf binder that can be easily added to as trail stewards'
- 24 progress in discussions with landowners. At first the notebook will be comprised of a
- very short document that proposes a rough idea of a trail location, a trail name and
- 26 identifies the trail proposed trail stewards and what stewardship for this trail would mean.

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- As the steward and the landowner makes decisions about the details of trail uses, designs, maintenance practices, and permits, those agreements should be memorialized on paper
- maintenance practices, and permits, those agreements should be memorialized on paper and added to the notebook. The trail notebook will then become a working blueprint of
- 31 how the trail is to be used and maintained throughout the life of the trail. A copy of the
- notebook should be distributed to all landowners and stewards so that everyone is in
- 33 agreement as to their respective trail responsibilities. Subsequent landowner contacts
- should be recorded in the trail notebook and updated copies of the notebook should be
- 35 distributed annually. A sample Trail Document is found in Appendix D.

- 37 The documents for each trail shall vary depending on what type of agreement the
- 38 stewards and landowners reach. For example, is this for maintenance of an existing trail,
- or is what is being proposed the development of a new trail? Wherever possible, the
- 40 Trails Committee has appended documents at the end of the Handbook to give you an
- 41 idea of the type of documents you may want to use. These document templates are meant
- 42 to give landowners and stewards an idea of how to start. The Committee urges
- community members to amend these templates to suit the needs of each trail.

#### **CHAPTER 2: LANDOWNERS**

#### Section 2.1 Landowner as King/Queen

As noted in the introduction, a landowner's wishes about trail use on their property are of paramount importance and must be respected. Permission to use a trail, even one that has been in place for years, should be secured by every user or a user group or they run the risk of having the trail permanently closed. Trails that may have been constructed on land years ago by one landowner may not be owned today by the same landowner; or the trail location may not be acceptable to the landowner. Of course, it almost goes without saying that new trails should never be constructed on private land without landowner approval. Permission is discussed in more detail in section 2.10 below. Before that though, a landowner must know what he is giving permission for. Below are some of the topics to cover with a landowner when seeking permission to use their land.

#### Section 2.2 Landowner Representative

As part of trail stewardship, a trail steward should be assigned to each landowner as their representative. This will give a landowner a person who is personally responsible for meeting with them, answering their calls, and working on any concerns the landowner may have about trail use on his property. The representative should check in periodically with the landowner during the year to make sure that any concerns or issues that the landowner has are addressed. Landowners are encouraged to immediately notify their representative should a problem arise with trail usage or maintenance on their land. It is recommended that representatives respond to a landowner within 24 hours of receipt of a complaint.

#### Section 2.3 Landowner Liability

Often landowners are concerned about whether they can be held responsible for any injuries that occur on their land by a trail user. Vermont law, (12 VSA §§5791-5795) states that landowners who do not charge for access onto their land for recreational purposes shall not be liable for injury sustained by the user while on private land. The exception to this would be if the landowner causes injury as a result of "willful or wanton misconduct." Two classic examples of this would be if the landowner knew about a pit located on the property and did not flag it off, or if the landowner installed trip wires at knee height across a trail on his property. These would be examples of "willful or wanton" misconduct on the part of the property owner that could result in landowner liability. Simply being unaware of a natural hazard on a piece of property does not make a landowner liable under the statute.

It is recommended that a copy of the Vermont Agency of Natural Resources "Public Recreation on Private Land: A Landowner's Guide" be provided to each landowner

during the initial contact visit so that they are aware of what the law says in regards to public use on their lands. This guide is available on-line<sup>2</sup> and at the Town Hall for copying. In addition, a copy of the state statutes relevant to landowner liability is available in this Handbook as Appendix B.

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#### Section 2.4 Landowner Outreach

Landowners should be approached respectfully as you are asking to use a portion of their land for recreational purposes. Before contacting landowners, it is recommended that a little research is done to answer basic questions. A trip to the Town Hall and a conversation with Town Hall staff will help determine who owns the land; if there is a lease on the land that could affect use of the land; if there are any deeded trail easements already on the land; how the land is currently used, including commercial/agricultural uses; and if the landowner has expressed concerns in the past about trail usage.

 Once initial research is done, a letter to the landowner outlining the broad concepts of the proposed trail and asking if they would agree to meet with representatives from the trail organization could be sent. A sample copy of this letter is included in this handbook as Appendix A. If a trail user prefers a more informal approach, that is fine too; the point is that landowners should be contacted before using their land.

#### Section 2.5 Landowner Meetings

The most important activity for trail groups at any landowner meeting is to listen to what the landowner requires from the trail stewards in order to give permission for access onto their land. If the trail already exists would the landowner prefer to have it moved to a less intrusive location? What are the landowners concerns? What type of activities are they willing to allow on their land? A discussion of landowner preferred trail uses can be kick-started by using the sample "Landowner Preference Checklist" found in Appendix C.

At the initial meeting, or at a follow up meeting, the user group should walk the land with the landowner and review possible trail locations or if the trail already exists, possible relocations. Inspect for: re-routing if desired by the landowner; fragile habitats that should be avoided; and begin to identify trail maintenance requirements to avoid adverse environmental impacts to the land. Ideally trail stewards will meet at least annually with landowners to discuss any trail issues; to distribute updated information for the trail notebook; and to give stewards an opportunity to thank landowners in person for the use of their land.

<sup>&</sup>lt;sup>2</sup> http://www.vtfpr.org/pdf/pubrec.pdf

#### Section 2.6 Allowed Uses/Hours of Operation/Seasons of Operation

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Standards for allowed uses, hours of operations, and seasons of operation should be established based upon landowner requests and recommended best practices from state and local natural resource consultants. These standards are included in the "Landowner Preference Checklist", Appendix C.

#### Section 2.7 <u>Determining Trail Usage</u>

 Realistically, a trail may well consist of several different parcels owned by several different landowners. If each landowner has a different set of trail requirements how do you determine what the use on the trail will be? A recommended best practice to determine a common trail use would be to have a meeting of all the trail landowners once the landowners have been contacted and specifics about trail use have been discussed individually with each landowner. This way you can get all the landowners together to and reach accord on the trail use. A trail meeting with all the landowners also provides the stewards with another opportunity to thank the landowners for their use and will build community and communications among the trail landowners.

If a trail landowners meeting is not feasible, then the stewards should use a "least common denominator" approach to trail usage. That is, only those trail uses that each individual has identified as acceptable in common will be allowed. For example, landowner A only wants walking, while landowner B is open to walking and skiing on his portion of the trail. The allowed use for the trail would be walking, the trail use that each landowner agrees upon.

Signs are a good way to keep trail users on the designated trail, and could also point out unique habitat features. However, as with all trail related activities, signs should only be placed in accord with landowner wishes. Some landowners may prefer discreet signs to encourage users to stay on the trail. Some may only want painted trail blazes in order to minimize trail infrastructure on their land. Signs are discussed in more detail in §4.4.

#### 33 Section 2.9 Permits

Section 2.8

Signs

Permits for trail location and structures are the mechanisms that federal, state and local governments use to assure compliance with environmental protection regulation. Trail location and structures that do not have the required permits or are not allowed under the law constitute violations to the landowner, not the trail organization. It is obvious that the proper permitting procedures for trail location and structures must be complied with to avoid any landowner liability for land use violations. The trail organization that undertakes stewardship of a trail should offer to be responsible for paperwork and paying for any required trail-related permits. In most instances, the landowner will have to be

the permit applicant. Potential required permits are discussed in greater detail in Chapter 5.

#### Section 2.10 <u>Trail Maintenance</u>

How the trail shall be maintained, what the limits of maintenance will be, and who will perform trail maintenance are all topics that should be discussed with the landowner. Consent of the landowner about maintenance practices is part of the package of landowner permissions. For more details on maintenance and recommended

maintenance practices, see Chapter 6.

#### Section 2.11 Landowner Permission

After discussions with the landowner and agreement as to trail use, location, design, and maintenance, a landowner will hopefully agree to allow a trail on their land or continued use of an existing trail. A landowner may give verbal or written permission for trail use, with the understanding that this permission may be rescinded at any time if the landowner is unhappy with trail activities. A sample Landowner Permission Form is in Appendix D.

Annual Permission: One of the best practices is to agree to have landowner permission reviewed and renewed annually. This will give landowners an opportunity to discuss with their representative any concerns that may have arisen over the previous year. You will notice on the sample form that there is space for the landowner and stewards to list any conditions that apply to the trail use on their land. This includes agreed upon structures, maintenance practices, responsibility for obtaining and complying with permits, allowed signs, and allowed uses. These conditions must be observed and enforced by the trail stewards to the best of their ability in order to insure that the trail stays open.

Special Events: Another consideration addressed in the permission form is whether a landowner's permission extends to special events that will result in a higher concentration of trail use for a short period of time. A "special event" is defined as one that results in a greater intensity of trail use for a short period (usually 1 day) of time. Examples of this could be a school outing or private user group event. A frank discussion with landowners as to their expectations in the beginning should fend off problems in the future with special event usage. A recommended best practice is to have a discussion with each landowner as to what kind of density would trigger the "special event" designation for them. Would a group of 10 or greater at any one time be considered a special event? 20 +?

The Trails Committee heard landowner complaints about special event usage during the course of their research. As a result, the permission form includes two checkboxes: one that gives blanket permission for special event use in addition to day-to-day use or a box that requires separate permission for special event use. While the trail stewards may not be aware of each and every special event, they do have the responsibility to educate trail

users to any special requirements and to make sure that if they are aware of a special event that permission has been secured if required by the landowner.

<u>Easements</u>: Annual written or verbal agreements can be rescinded at any time and as such do not make for a secure trail. Permanent easements are the only way to guarantee that the trail once agreed upon will remain in place. Some landowners may not be averse to granting a permanent easement on their land for trail use. A trail easement should be drafted by an attorney and once signed recorded in the land records. Some landowners may require payment for the trail easement. Stewards should look to grant programs and fundraising to secure money for the purchase of easements.

#### Section 2.12 Landowner Appreciation

As cited in § 2.5 above, meeting annually with landowners is a minimum best practice on the part of trail stewards. Even better practice is to have an event each year that gives the trail stewards and users an opportunity to thank the landowners, or to send them some sort of thank you for the continued use of their land. We have heard of annual picnics; the free distribution of a trail fund-raising calendar to landowners; and service days for landowners where trail users help with projects for the landowner. Landowner appreciation can be shown many ways, we encourage stewards to be creative. This to the Trails Committee sounds like a great way to build trail community and have fun while you're doing it.

#### **CHAPTER 3: SUSTAINABLE TRAIL DESIGN**

So you have met with the landowners and secured at least provisional approval to go ahead with designing a trail. The goal of good trail design is to produce a sustainable trail: one that is dry, easily maintained, and appropriate for the use it will receive. A sustainable design also means that the proposed construction techniques and materials will be available in the future should part of the trail need to be replaced; that materials used can be recycled; and considers whether recycled materials are appropriate for construction. Wherever possible, trail treads should be constructed with natural materials; drainage structures should be the least invasive of the natural area to achieve the desired drying; and crossing structures should be the minimum required to achieve trail continuity over fragile areas. First, some trail basics:

#### Section 3.1 <u>Three Basic Components of a Trail Corridor</u>

There are three basic components to a trail. They are:

- 1. <u>Trail Tread</u>: This is the surface of the trail that the user actually makes contact with while using the trail.
- 2. <u>Trail Right-of-Way</u>: This represents the cleared area around the treadway, including the width and height of clearing to accommodate the desired use.
- 3. <u>Trail Buffer Zone</u>: This is the area outside of the trail right-of-way that is used to buffer the impacts of: trail use from abutting neighbors; fragile natural habitat/resource areas; and to provide a more natural experience for trail users.<sup>4</sup>

Taken all together, the three trail components comprise the trail corridor.

#### Section 3.2 Trail Tread

A sustainable trail tread is one constructed of the correct natural materials. Ideal trail treads are constructed of a particle mixture of sand, clay and silt with a 20-50% gravel content. The seasonal depth to water table is 4 feet or more and slope<sup>5</sup> is 0-5%. A trail tread that would require the most mitigation would be one with a high clay content with a seasonal high water table depth less than one foot and a slope greater than 20%. Soil types and depth to seasonal water table can be tested by digging small pits next to the

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<sup>&</sup>lt;sup>3</sup> Wetland Trail Design and Construction, p 21 US Forest Service, University Press of the Pacific 2005.

<sup>&</sup>lt;sup>4</sup> The Complete Guide to Trail Building and Maintenance 3<sup>rd</sup> ed; Demrow & Salisbury, Appalachian Mountain Club Books 1998, Chapter 2.

<sup>&</sup>lt;sup>5</sup> "Slope is the number of feet of vertical rise per 100 feet of horizontal distance; expressed as a percentage...a 10% slope rises 10 feet vertically for every 100 feet traversed horizontally." The Complete Guide to Trail Building and Maintenance 3<sup>rd</sup> ed; Demrow & Salisbury, Appalachian Mountain Club Books 1998, pg 53.

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#### Section 3.3 Height and Width of Clearing

According to the Vermont Trails and Greenways Manual, the following general trail characteristics would be recommended for a trail for the following typical Underhill trail uses: Keep in mind these are suggested clearing limits; landowners and stewards can reach any accommodation they wish.

proposed tread area.<sup>6</sup> For trail treads that fall somewhere in between these two, varying

degrees of mitigation and maintenance will be required to maintain the trail tread.

Trail Type	Recommended Tread Width	Cleared Width	Cleared Height	Recommended Maximum	Surfaces	Bridges and
J.F.				Grade		Boardwalks
Hiking	18"-2'	3'-4'	8'	15% 25% for	Soil,	Rock
				short stretches	stone	crossings,
						timber,
						prefab
						bridges, or
						lumber
						boardwalks
Mt.	18"-24"	2'-4'	8'	15%	Natural	Rock
Biking					surface	crossing or
						timber
						bridges
Horseback	18"-30"	5'-6'	10'-12'	10%; 20% for	Natural	Flat, solid
Riding				less than 50	surface	decking that
				yds.		doesn't
						bounce;
						min. 4' wide
						with strong
**	**	41 61	01.1	00/ 050/		high railings
X-	Varies,	4'-6'	8' above	8%-25%	Snow	Min 8' wide
Country	Depending on	Backcountry;	average			and 4.5'
Skiing	Terrain and	10'-12'	depth of			railings
	Trail Design,	Groomed <sup>9</sup>	snow			
	Backcountry or Groomed <sup>8</sup>					

<sup>&</sup>lt;sup>6</sup> Id. A very useful chart entitled "Summary of Soil Indicators for Evaluation of A Proposed Trail Tread" is found on page 53 of the AMC Guide referenced here. Trail builders should refer to this chart for more details.

<sup>&</sup>lt;sup>7</sup> Vermont Trails and Greenways Manual, p 39 VT Trails and Greenway Council, 2007. Refer to this page for suggestions on trail characteristics for other types of uses.

<sup>&</sup>lt;sup>8</sup> The Trails Committee has amended the recommendation of the VT Trails and Greenways Manual here. The Manual recommends 8 feet.

<sup>&</sup>lt;sup>9</sup> The Trails Committee has amended the recommendation of the VT Trails and Greenways Manual here. The Manual recommends 4-6 feet.

#### Section 3.4 Contour Trails

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- When siting or re-locating trails, it is essential to walk the land multiple times to get the
- 4 best natural route for the trail. Contour trails are those that in general follow the contour
- 5 of the land. When designing a trail along the contour, grade reversals allow the trail to
- 6 shed water more easily. Grade reversals also create a more interesting and enjoyable
- 7 trail. While following the natural contours of the land, be sure that you avoid "fall line"
- 8 trails. These are trails that go straight up or down a hill. Water follows the path of least
- 9 resistance and will follow these trails, which in turn will cause erosion

#### Section 3.5 <u>Abutting Landowners and Set-backs</u>

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- 12 In discussing trail design with landowners, the steward should also consider the concerns
- of abutting property owners. Underhill zoning regulations require setbacks from abutting
- property lines for structures. While it is not clear that a trail in and of itself would be
- 15 considered a "structure," following the minimum 20' set-backs from adjoining property
- lines for structures is a recommended best practice. This best practice for set-backs could
- 17 also be improved by screening the trail from abutting properties by planting native plants.
- While ultimately the final siting of the trail will be the landowner's decision, if the
- stewards can anticipate neighbor concerns and address them early on it may make things
- 20 easier for the landowner in the future and provide for a more secure trail site.

#### 21 Section 3.6 Wildlife and Plant Habitat

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- 23 Landowners and trail stewards should consult with the state wildlife biologist and the
- 24 Underhill Conservation Commission to determine if a proposed or existing trail has any
- 25 negative impacts on plant and wildlife habitat. Impacts on plant and wildlife should be
- 26 minimized. See § 3.8, 5.1, 5.2, & 5.3. For areas that are prone to wildlife interaction, a
- best practice is to design the trail with few sharp curves and maintain a sight distance of
- 28 75' to 100' so that users and animals will have some reaction time should they encounter
- one another. 10 Scenic views and points of interest are also important considerations for
- 30 trail designers. When walking the existing or proposed trail
- 31 designers/stewards/landowners should be aware of interesting wildlife, plants, or views
- that the designers may want to accommodate or identify for trail users.

#### Section 3.8 Riparian Buffer

- Riparian buffers are vegetated areas next to water resources that protect water resources
- 36 from nonpoint source pollution and provide bank stabilization and [protection for]
- 37 aquatic and wildlife habitat. 11

<sup>&</sup>lt;sup>10</sup> Wetland Trail Design and Construction, p 12 US Forest Service, University Press of the Pacific 2005.

<sup>&</sup>lt;sup>11</sup> University of North Carolina, <a href="http://www.soil.ncsu.edu/publications/BMPs/buffers.html">http://www.soil.ncsu.edu/publications/BMPs/buffers.html</a>
Another, more precise definition provided by the Agency of Natural Resources, State of Vermont is: "The width of land adjacent to lakes or streams between the top of bank or top of slope or mean water level and the edge of other land uses. Riparian buffer zones are typically undisturbed areas consisting of trees,

<u>Best Practice</u>: Trails should be sited whenever possible with at least a 100' riparian buffer of natural vegetation from streams. Stewards should discuss with landowners the possibility of relocating existing trails and restoring riparian buffers with native plants. It is highly recommended that any steward consult with the Underhill Conservation Commission on appropriate riparian buffer plants to use when restoring riparian buffers with native species.

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According to the VT Greenways Manual, if possible, the very best practice around streams is to maintain a riparian buffer of 330'. "This buffer will protect nearly all the valuable functions in a riparian habitat, including high-quality cover for many wildlife species." <sup>12</sup> When constructing near streams, VT Greenways recommends giving trail users access to a stream early on and then periodically throughout the length of the trail to discourage random incursions into the buffer zone. For access areas, the recommendation is to use large rocks to armor the streambank to prevent erosion.

Wetlands will also benefit from riparian buffers. Wetlands serve as critical habitat areas for wildlife and plants; allowing the buffer from the trail will protect them from intrusion. Scenic pull-offs for wildlife viewing can be incorporated into the trail design to allow users the opportunity to observe the wetlands in certain areas while leaving the rest of the wetland undisturbed.

#### Section 3.9 Permit Note

Underhill zoning regulations require a permit from the Zoning Administrator when working within 100' of a streambank or watercourse (this includes a wetland). To obtain the permit, the stewards shall have to provide plans that show that the proposed work will: not affect the water table or natural water flow patterns; cause erosion due to removal of vegetative cover; or increase the possibility of flooding. Certain structures within a streambank will also require a design review and site review by the state stream alterations permit specialist. Should a streambank or wetland also be part of a federally-mapped floodplain, review by the state floodplain coordinator will also be required. This is coordinated through the Underhill Zoning Administrator. For more on permitting, see Chapter 5.

shrubs, groundcover plants, duff layer, and a naturally vegetated uneven ground surface, that protects the waterbody and adjacent riparian corridor ecosystem from the impact of these land uses." State of Vermont Agency of Natural Resources "Guidance for Agency Act 250 and Section 248 Comments Regarding Riparian Buffers" adopted 12/9/2005.

<sup>12</sup> Id p 54.

For Underhill Zoning and floodplain information and review, contact the Underhill Zoning Administrator, Kari Papelbon, 899-4434 x 106; underhillzoning@comcast.net

<sup>&</sup>lt;sup>13</sup> Stream Alterations Specialist: Chris Brunelle, 879-5631.
Julie Foley, Wetlands Ecologist: 879-5650, (802) 527-5732, <u>Julie.foley@state.vt.us</u>
For advice as to wildlife impacts, contact Wildlife Biologist Jens Hilke: (802) 476-0126, <a href="mailto:jens.hilke@state.vt.us">jens.hilke@state.vt.us</a>.

#### Section 3.10 Mapping

A final element of trail design is to make decisions about mapping: if there will be a map; if so, who will be responsible for mapping the trail; how detailed will the map be; will the map be distributed. To keep usage local, landowners and stewards may choose to have the only map on an informational kiosk at a trail head; it would not be made portable and private user group mapping would be strongly discouraged. Or, a landowner may prefer to not have a map of the trail at all. Conversely, all the landowners along the length of a trail may be fine with mapping the trail and having that map distributed. Like trail usage decisions, if all the landowners on the trail cannot agree on whether to map or not, the decision must default to not mapping trails.

#### **CHAPTER 4: SUSTAINABLE STRUCTURES**

#### Section 4.1 Hardening the Trail Tread

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When trails become slippery or muddy, users will oftentimes walk around that area creating "a vicious cycle of soil breakdown and trail widening." This is evidence of a trail that is not environmentally sustainable and in need of some trail hardening techniques. First, the trail should be examined as to location and slope and to determine if there is a better place or way to re-route the trail. If not then some structural assistance may be required. Examples of some of the drainage and crossing structures referenced here are depicted in Appendix E of this Handbook.

#### Section 4.2 Drainage Structures<sup>16</sup>

There are two types of structures that could be constructed on a trail to protect the environment. They are drainage structures to remove water from the trail tread and thus reduce erosion of the tread; and crossing structures where there is either a wetland or a stream that require some type of bridge so as not to impact the natural landscape. In both instances, the appropriate structure will be determined by site conditions. Structures will be described below in a hierarchical fashion, starting with the least complicated and progressing on to the most complicated. The best practice here is to use the structure lowest in the hierarchy that adequately protects the environment in a sustainable manner. Drainage is a very important thing to consider.

A trail that does not shed water is not sustainable or enjoyable. One step to take to ensure proper drainage is to avoid low lying areas. If not possible, "armor" the low lying areas with rocks or build appropriate crossing structures. All drainage structures should be located near the top of a slope where erosion is occurring.

<u>Drainage Ditches</u>: According to the AMC, a proper drainage ditch should be 12"-18" wide at the bottom and 6"-8" deep. Ditch sides should slope gently out to avoid material from filling the ditch which can happen if the ditch sides are too steep. <sup>17</sup>

<u>Drainage Dips</u>: Drainage dips are basically earthen berms that are built into the downslope side of a cross-trail drainage ditch where the grade is 5% or less. A ditch is dug across the trail at a sharp angle, (45°-50°) so that water flow is slowed to reduce erosion of the earthen mound. On the down-slope side of the ditch, make a berm 1'-2'

<sup>&</sup>lt;sup>14</sup> See *The Complete Guide to Trail Building and Maintenance* 3<sup>rd</sup> ed; Demrow & Salisbury, Appalachian Mountain Club Books 1998, 144.

<sup>&</sup>lt;sup>15</sup> Special thanks to the US Forest Service for granting permission to reprint their figures from *Wetland Trail Design and Construction*.

<sup>&</sup>lt;sup>16</sup> For complete instructions it is recommended that Chapter 7 of AMC's *The Complete Guide to Trail Building and Maintenance* be reviewed.

<sup>&</sup>lt;sup>17</sup> Id at 68.

- thick and 1'-2' high. For extra strength, rocks can be used at the foundation of the mound.
- 2 Water is diverted off the trail by the dip and into an outflow ditch that gradually
- 3 broadcasts the diverted water onto the downslope trail right of way and trail buffer. 18
- 4 Rock or Wood Water Bars: Water should be redirected without its flow being changed
- 5 dramatically to avoid sedimentation and eventual clogging of the water bar and outflow
- 6 ditch. To construct a water bar, a trench is dug that extends off both sides of the
- 7 treadway. The angle of the trench should be 30°-50° to the treadway. The trench should
- 8 be deep enough that the water bar material will be flush with the downslope side once in
- 9 place.
- 10 For stone water bars, the stones should be placed in the trench with the flat surface
- towards the uphill side of the ditch and slightly overlapped so that water does not leak
- between them. For wood water bars, peeled rot resistant wood such as spruce, fir or
- hemlock logs may be used. Set the logs to impede people or water from going around
- them. Large rocks ("pin rocks") are put on each end of the log to hold it in place.
- Once the stone or logs are in place, dig a ditch upslope of the water bar that extends
- across the treadway to catch all the runoff. "Four feet uphill from the bar gradually slope
- the ditch to the middle of the rock or log, leaving half the rock or log buried below the
- bottom of the ditch." Next, backfill the water bar by packing soil against the downhill
- side using the excavated ditch material and construct the outflow ditch off the lower end
- of the water bar to broadcast the diverted water to the trail right of way and buffer. <sup>20</sup>
- 21 Section 4.3 <u>Crossing Structures</u><sup>21</sup>
- 22 <u>Stepping Stones</u>: For shallow streams or boggy areas, stepping stones are the first choice
- 23 for crossing structures. The stone surface should be flat and the stone thick enough to
- stay above the water or mud. Larger rocks are preferable as they will be less likely to
- 25 move. Stepping stones may not be appropriate if the streambank will be eroded by
- 26 certain uses such as horseback riding and bikes. <sup>22</sup>
- 27 Rock Treadway: Using stepping stones in a tight pattern, rock treadways are created
- 28 where stepping stones do not provide enough environmental protection. A rock box is a

<sup>&</sup>lt;sup>18</sup> See *The Complete Guide to Trail Building and Maintenance* 3<sup>rd</sup> ed; Demrow & Salisbury, Appalachian Mountain Club Books 1998, 127; *Wetland Trail Design and Construction*, US Forest Service, University Press of the Pacific 2005 pg 25.

<sup>&</sup>lt;sup>19</sup> Id 26.

<sup>&</sup>lt;sup>20</sup> Id 119-126.

<sup>&</sup>lt;sup>21</sup> For complete instructions, see *The Complete Guide to Trail Building and Maintenance* 3<sup>rd</sup> ed; Demrow & Salisbury, Appalachian Mountain Club Books 1998, Chapter 7; and *Wetland Trail Design and Construction*, US Forest Service, University Press of the Pacific 2005 pg 21-41.

<sup>&</sup>lt;sup>22</sup> The Complete Guide to Trail Building and Maintenance 3<sup>rd</sup> ed; Demrow & Salisbury, Appalachian Mountain Club Books 1998, 146.

- 1 frame constructed of peeled rot resistant logs spiked together to form a box. The box is
- 2 buried halfway into the ground and filled tightly with stepping stones, or stones that are a
- 3 little smaller.<sup>23</sup>
- 4 <u>Turnpike</u>: Used to elevate the trail above wet areas, turnpikes work best when installed
- 5 in areas with a 0-20% sideslope. Ditches are excavated on either side of the treadway
- 6 and geotextile material is placed first in the treadway and under the retainer rocks or logs
- 7 on the side of the treadway. Retainer logs should be rot-resistant and at least 6 inches in
- 8 diameter. Then the treadway is topped with high quality fill so that the fill crowns in the
- 9 center of the treadway and slopes out to the top of the retainer material. The crown of the
- filled trail tread should be a minimum of 2 inches or 2% grade above the retainer. <sup>24</sup>
- 11 Preservative Treated Puncheon: A puncheon is the next level of crossing structure in that
- 12 it rests on preservative treated log sleepers. The puncheon is a short-span crossing
- bridge that consists of a treated base lumber (the "sleepers"); stringers are attached at 90°
- angels to the sleepers; and treads are nailed perpendicularly across the stringers to create
- 15 the treadway. The sleepers can be 6x6 or 8x8 inch square timbers. Stringers are
- attached to the sleepers with bolts or nails. Size of the stringers is determined by the type
- of traffic the trail will have: foot traffic requires less size than equestrian traffic. Best
- sustainable practice is to attach a nailer to the sides of the stringers and nail the tread to
- 19 the nailer. This way, when the treads need to be replaced, the stringers will not be
- 20 compromised by repeated replacement of the treads; instead the nailers will simply be
- 21 replaced as necessary.<sup>25</sup> For pressure treated lumber used in a wet area, the
- 22 recommendations of the Western Wood Preservers Institute of AWPA Use Category
- 23 UC4A should be followed.<sup>26</sup>
- Gadbury: A gadbury is a structure using 2 half logs for a treadway attached to a notched
- sleeper. It generally requires more wood than a puncheon and requires more skill to make
- and maintain. It is not considered as sustainable as the bog bridge.<sup>27</sup>
- 27 Bog Bridges: A bog bridge consists of sleepers topped by planks. The sleeper is placed
- in a shallow trench at right angles to the trail centerline. Another sleeper is placed in
- another ditch located at right angles to the trail centerline approximately 6'-9' away from
- 30 the first ditch. This is continued until the desired span is reached. The sleepers are
- 31 notched wide enough to hold the plank that will be the treadway. Planks are put in place,

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<sup>&</sup>lt;sup>23</sup> Id.

<sup>&</sup>lt;sup>24</sup> Wetland Trail Design and Construction, US Forest Service, University Press of the Pacific 2005 pg 22-24.

<sup>&</sup>lt;sup>25</sup> Id at 36-38

<sup>&</sup>lt;sup>26</sup> Guide to Pressure Treated Wood Characteristics, Use, Specifications Western Wood Preservers Institute. Document is on file at the Underhill Town Hall in the Trails Committee file for review.

<sup>&</sup>lt;sup>27</sup> Wetland Trail Design and Construction, US Forest Service, University Press of the Pacific 2005 pg. 38.

- 1 sawed to length, and nailed to the sleeper. If the area to be crossed is particularly wet, the
- sleepers may be set on stone footings and streambanks may be armored with rock. <sup>28</sup> 2

#### 3 Section 4.4 Signs

4 While perhaps not recognized as such, a sign is another trail structure that may or may not require permitting and can take on various forms. Best practice as always is to 5

consult with the landowner for the type of signs they will allow.

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Trail Signs: The trail should be clearly marked by the use of signs and/or trail blazes per the landowner's wish. The more clearly a trail is signed the less chance that users will wander from the trail. Where the trail intersects with a private trail or a protected natural area on land that is not part of the designated trail, it is a recommended best practice that a small sign shall be posted that reads, "The area beyond this sign is (private property/a protected natural area). Please stay on the designated trail."<sup>29</sup>

12 13

14 15

16 17 It is also a recommended best practice to design signs using a vertical format/or a single wide post to minimize beaver and moose damage. Signs can also be used to point out unique natural features along the trail if that is desired by the trail stewards and approved by the landowner.

18 19 20

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Theft Prevention: Some trail signs may be irresistible to vandals. To discourage theft and/or vandalism a best practice recommendation is to use stainless steel wood screws that either requires an Allen wrench or other type of special screwdriver for removal.<sup>31</sup>

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Trail Blazes: Not all landowners may wish to have signs on their land or feel that signs may not be in keeping with the primitive nature of a proposed trail. In these instances trail blazes may be used. Trail blazes may consist of a specified color painted on a tree or small colored medallions either attached to a tree or affixed to a post.

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Informational Kiosk: Informational kiosks near each parking area that depicts the trail and natural features that can be seen while on the trail are structures that should be considered by trail stewards. According to the AMC, a best practice for keeping trail usage local is to site the kiosk not at the parking area but about 50'-100' in on the trail. Again, having a kiosk would require landowner permission and the information contained therein can vary greatly.

<sup>&</sup>lt;sup>28</sup> Id at 39-40.

<sup>&</sup>lt;sup>29</sup> Credit to the Hazen's Notch Association for the wording of this sign.

<sup>&</sup>lt;sup>30</sup> See Wetland Trail Design and Construction, pp12-13, U.S. Forest Service Federal Highway Administration 2005 on file at the Underhill Town Hall.

<sup>&</sup>lt;sup>31</sup> Wetland Trail Design and Construction, US Forest Service, University Press of the Pacific 2005 pg. 52.

For instance, the kiosk could have a statement that the designated trail consists of private and/or public lands; that trail users must stay on the trail so as not to lose the use of the private lands or disturb protected natural areas on public lands. Another suggested piece of information for a kiosk is to include hunting information. Natural features information can also be included and it may be desirable to have that information portable for trail users to reference while on the trail. The Underhill Conservation Commission should be consulted when compiling this information for any trails in Underhill.

#### Section 4.5 Parking Areas

Off-road parking for trail access should be sufficient so that cars are not parking in a public or private right-of-way. This is a safety concern: when residents and emergency vehicles cannot access residences, the potential for serious problems arise. Trail stewards may want to consider towing as an option to remove vehicles from rights of way and should discuss this option with landowners after making sure that this is a legal option. Trail designers should bear in mind that the potential for greater density of trail use at any one times increases as the size and accessibility of the parking area increases.<sup>32</sup>

Parking areas must be identified and approval of a curb cut by the Underhill Selectboard must be obtained if accessing off of a Town road. See § 5.4. All parking areas require landowner approval. If the access is off a private road or driveway, trail stewards should consult with landowners and affected neighbors for permission and to ascertain that there are no private covenants restricting such use. Finally, a best practice for stewards would be to patrol the trail access area from time to time and place windshield reminders not to park in the right-of-way.

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<sup>&</sup>lt;sup>32</sup> See *The Complete Guide to Trail Building and Maintenance 3<sup>rd</sup> ed*; Demrow & Salisbury, Appalachian Mountain Club Books 1998, pg 42.

#### CHAPTER 5. PERMITTING

1		CHAPTER 5: PERMITTING
2 3	Section 5.1	Why Get a Permit?
4 5 6 7 8 9	make the trail Instead, gettin users that they land use regul	er, obtaining the required federal, state, and/or local permit is not meant to design process more complicated or to insert "big brother" into things. g the proper permits is the steward's guarantee to landowners and all trail have developed a trail that complies with environmental protection and ations. This is what brings the trail into synch with the underlying ethic of environmental protection that was discussed in the introduction.
11 12 13 14 15 16 17	stewards must to get a permit the landowner for all permits	time to reiterate that the permittee is generally the landowner, so trail work with landowners to secure all the proper permits for the trail. Failure or to comply with the permit conditions constitutes a land use violation for not a user group or steward. A best practice is for stewards to offer to pay, to fill out all the required paperwork, and after issuance of the permit to part of their stewardship that all permit conditions, if any, are complied
19 20 21 22 23 24 25 26 27	need to apply application red It is recomment starting any king will need; give understand pe	ald be aware that permitting may take extra time depending on who you to. This time can be considerably reduced if stewards are aware of permit quirements and submit complete permit applications the first time through. Indeed that trail stewards talk to the Underhill Zoning Administrator before and of work on a trail. She can direct you as to: what permits, if any, you be you contact information for the correct agency if necessary; help you remit requirements; and help you with your permit. Below is an outline of that may be required in addition to the streambank development permits
28	Section 5.2	Federal Permits
29 30 31 32 33 34 35 36 37	voluntarily co which requires environment, endangered pl Conservation	I funds are not being used for a trail, ethics suggests that the stewards imply with the intent of the National Environmental Policy Act (NEPA), is a consideration of the potential adverse effects the trail may have on the and also the Endangered Species Act which protects rare, threatened and ants and animals. The stewards should consult with the Underhill Commission as to potential adverse environmental impacts. If the trail waterways regulated by the Army Corps of Engineers, then a permit from the required.
38	Section 5.3	State Permits
39 40 41 42	Potential state	may be required depending on the type of trail use and where it is located. permits are: a stream alterations permit for any stream crossings; a nit if any activity occurs within a class II wetland; and if any structures are

to be placed in a floodplain, a site plan review and recommendations by the state floodplain coordinator. After a discussion with the Underhill Zoning Administrator, the stewards should contact the appropriate state agency for permitting requirements as directed by the Administrator. The stewards should also consult with state biologists and the Underhill Conservation Commission if there are concerns with plant or wildlife trail impacts.

#### Section 5.4 Local Permits

 Under current Underhill Zoning Regulations, many structures require a permit from the Zoning Administrator. Any structures put in place without the proper permitting constitutes a local zoning violation for the landowner. Impacts to Class III wetlands are also regulated by the Town Zoning office. In addition, parking area access off a Town Road will require an access permit from the Underhill Selectboard. To determine if a proposed trail or structure requires a permit, the Underhill Zoning Administrator should be contacted for a review and opinion as to the permitting requirements, and if required, a permit obtained by the stewards.

#### Section 5.5 Permit Chart

Below is a Chart of some of the permits that may be required. This chart is only meant to provide a thumbnail sketch of potential projects and permits that may be required.

Before beginning any work on a trail, contact the Underhill Zoning Administrator for a project review.<sup>33</sup>

PROJECT DESCRIPTION	TYPE OF PERMIT THAT MAY BE REQUIRED
Trail Creation/Maintenance w/ Federal Funds	NEPA/Endangered Species Act Compliance
Construction/Maintenance near Army Corps of Engineers-Regulated Waters	Corps Permit/Permission
Stream Crossing	Corps Permit/State Stream Alterations Permit/Town Streambank Development Permit
Construction/Maintenance of Trail or Infrastructure w/in Wetland Buffer	Corps Permit/State Conditional Use Determination/Town Streambank Development Permit
Construction/Maintenance of Trail or Infrastructure in Floodplain	Review by State Floodplain Coordinator/Conditional Use Review by Underhill Development Review Board
Creation/Maintenance of Trail Infrastructure	Town Building Permit
Trail Near Mapped Deer Yard Access to Parking Areas off Town	Review by VT Fish and Wildlife Curb Cut Permit from Underhill Selectboard
Road	

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<sup>33</sup> 899-4434 x 106.

#### CHAPTER 6: TRAIL MAINTENANCE<sup>34</sup>

Every trail will need periodic maintenance no matter how sustainable your design is. Maintenance activities can be summed into four categories: clearing drainage; clearing blow-downs; brushing; and blazing or marking. <sup>35</sup>

<u>Clearing Drainage</u>: Of all the maintenance activities the most important one to perform to achieve the conservation goal of trail tread preservation is to maintain the trail drainage systems. Drainage ditches and outflow ditches can get clogged by debris picked up when water carries it into the ditch. Simply removing the debris is not adequate maintenance. The ditch should be inspected for proper design and debris should be moved down slope and far enough away from the trail as to avoid being washed back into the ditch. If wood water bars have been used they should be inspected and replaced as necessary.

According to the AMC, a proper drainage ditch should be 12"-18" wide at the bottom and 6"-8" deep. Ditch sides should slope gently out to avoid material from filling the ditch which can happen if the ditch sides are too steep.<sup>36</sup>

<u>Clearing Blow-Downs</u>: Clearing blow-downs is a fairly typical year round maintenance activity for Underhill given the strength of the winds in Town. AMC recommends using an axe for trail clearing, although often in Underhill chain saws can be an easier tool depending how far along the trail you have to carry it. As always, safety procedures should be reviewed with volunteers before any trail clearing takes place and safety practices including using proper safety equipment should be observed at all times. Debris from the blow-down should again be moved downslope and far enough away so it does not interfere with trail drainage systems.

<u>Brushing</u>: Brushing is pretty much what it sounds like: keeping the brush cleared from the trail right-of-way. Without annual brushing, even a well-used trail can become grown in and make passage less pleasurable. The agreed upon limits of disturbance for trail width and height shall be observed when brushing.

<u>Blazing or Marking</u>: Painted blazes will need to be freshened up and other trail markers, including all signs should be inspected annually for vandalism, animal damage, and general fading. Any issues should be addressed by the trail stewards.

<sup>&</sup>lt;sup>34</sup> In general, see *The Complete Guide to Trail Building and Maintenance 3<sup>rd</sup> ed*; Demrow & Salisbury, Appalachian Mountain Club Books 1998, Chapters 5 and 7 for greater trail maintenance details.

<sup>&</sup>lt;sup>35</sup> Id at 65.

<sup>&</sup>lt;sup>36</sup> Id at 68.

1	CONCLUSION
2	Sustainable Trails and the Trail Notebook
3	
4	As you can see, there are many decisions that must be made when in the process of
5	designing and maintaining a new trail or maintaining an existing trail. To make the trail
6	notebook an active reflection of those decisions, the trail stewards should update the
7	notebook to include those decisions as they are made. In the end, you will have a
8	reference guide for your trail that includes: trail design basics such as the type of trail use
9	and the width and height limits of clearing on the trail; conditions for landowner
10	approval; a description of what types of trail structures will be used where; a copy of the
11	permits for those structures if necessary; any accommodations for fragile habitat areas;
12	what signage, if any will be used; where the parking for the trail will be and permission
13	for parking areas secured; and what, if any, mapping is going to be done on the trail.
14	
15	If trail stewards and landowners follow the agreed upon trail guidelines as set forth in the
16	trail notebook, then we may all look forward to years of trail enjoyment in Underhill.
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1	APPENDIX A
2	Initial Letter to Landowners
3	
4	XYZ User Group
5	Underhill, VT
6	
7	Date
8	John and Mary Smith
9	Main Street
10	Underhill, VT
11	
12	Dear John and Mary:
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15	I am writing as a member of [private user group], a group of local people who [insert
16	short history of your organization or membership here]. One thing we have learned since
17	our incorporation is the importance and necessity of private landowners being an active
18	part of any trail discussion that would encompass a trail on or near private lands.
19	Currently, your land [contains an existing trail/abuts land that contains an existing trail/is
20 21	part of a proposed new trail system]. What we, the [private user group] would like to do
	is to meet with you to discuss the potential of working in partnership with you to
22 23	[maintain and improve the existing trail/develop a new trail].
24	[maintain and improve the existing train/develop a new train].
25	As a volunteer trail organization, we would not presume to maintain or create a trail on
26	your land without your express permission first. We would like to meet with you at your
27	convenience to discuss if you are interested in having our organization be a part of the
28	[development/maintenance] of [a/the] trail on your land. To help facilitate the discussion
29	we are using the recommendations of the Underhill Trails Handbook as a guide to the
30	best practices for establishing and maintaining trails in Town. We have enclosed a copy
31	of the Handbook with this letter for your review. We are committed to being trail
32	stewards as outlined in the Handbook and for obtaining informed landowner consent
33	before any trail activities take place on your land by our membership.
34	
35	You will be contacted shortly by [] of our organization to see if you are willing to
36	meet. The meeting would, of course, be at a time and place of your convenience.
37	
38	Thank you for your consideration of this proposal. We look forward to speaking with
39	you.
<del>1</del> 0	
41 42	
42 42	Sincerely,
13 1.4	
14 15	YV7 User Group

1	APPENDIX B
2	Vermont Statues: Exemptions from Landowner Liability
3 4 5	Below are printed the relevant state statutes for protecting landowners from liability for recreational use on their land.
6 7 8 9	Title 12: Court Procedure Chapter 203: Limitations On Landowner Liability
10	12 VSA § 5791: Purpose
11 12 13 14 15 16	The purpose of this chapter is to encourage owners to make their land and water available to the public for no consideration for recreational uses by clearly establishing a rule that an owner shall have no greater duty of care to a person who, without consideration, enters or goes upon the owner's land for a recreational use than the owner would have to a trespasser. (Added 1997, No. 110 (Adj. Sess.), § 1.)
17	12 VSA § 5792: Definitions
18	As used in this chapter:
19 20 21	(1) "Consideration" means a price, fee or other charge paid to or received by the owner in return for the permission to enter upon or to travel across the owner's land for recreational use. Consideration shall not include:
<ul><li>22</li><li>23</li><li>24</li></ul>	(A) compensation paid to or a tax benefit received by the owner for granting a permanent recreational use easement;
<ul><li>25</li><li>26</li><li>27</li><li>28</li></ul>	(B) payment or provision for compensation to be paid to the owner for damage caused by recreational use; or
29 30 31 32	(C) contributions in services or other consideration paid to the owner to offset or insure against damages sustained by an owner from the recreational use or to compensate the owner for damages from recreational use.
33 34 35 36 37 38 39	<ul> <li>(2)(A) "Land" means:</li> <li>(i) open and undeveloped land, including paths and trails;</li> <li>(ii) water, including springs, streams, rivers, ponds, lakes and other water courses;</li> <li>(iii) fences; or</li> <li>(iv) structures and fixtures used to enter or go upon land, including bridges and walkways.</li> </ul>
40 41 42 43 44	<ul> <li>(B) "Land" does not include:</li> <li>(i) areas developed for commercial recreational uses,</li> <li>(ii) equipment, machinery or personal property, and</li> <li>(iii) structures and fixtures not described in subdivision (2)(A)(iii) or (iv) of this section.</li> </ul>

 (3) "Owner" means a person who owns, leases, licenses or otherwise controls ownership or use of land, and any employee or agent of that person.

(4) "Recreational use" means an activity undertaken for recreational, educational or conservation purposes, and includes hunting, fishing, trapping, guiding, camping, biking, in-line skating, jogging, skiing, swimming, diving, water sports, rock climbing, hang gliding, caving, boating, hiking, riding an animal or a vehicle, picking wild or cultivated plants, picnicking, gleaning, rock collecting, nature study, outdoor sports, visiting or enjoying archeological, scenic, natural, or scientific sites, or other similar activities. "Recreational use" also means any noncommercial activity undertaken without consideration to create, protect, preserve, rehabilitate or maintain the land for recreational uses. (Added 1997, No. 110 (Adj. Sess.), § 1.)

#### 12 VSA § 5793. Liability limited

- (a) Land. An owner shall not be liable for property damage or personal injury sustained by a person who, without consideration, enters or goes upon the owner's land for a recreational use unless the damage or injury is the result of the willful or wanton misconduct of the owner.
- (b) Equipment, fixtures, machinery or personal property.
  - (1) Unless the damage or injury is the result of the willful or wanton misconduct of the owner, an owner shall not be liable for property damage or personal injury sustained by a person who, without consideration and without actual permission of the owner, enters or goes upon the owner's land for a recreational use and proceeds to enter upon or use:
    - (A) equipment, machinery or personal property; or
    - (B) structures or fixtures not described in subdivision 5792(2)(A)(iii) or (iv) of this title.
  - (2) Permission to enter or go upon an owner's land shall not, by itself, include permission to enter or go upon structures or to go upon or use equipment, fixtures, machinery or personal property. (Added 1997, No. 110 (Adj. Sess.), § 1.)

#### 12 VSA § 5794. Landowner protection

- (a) The fact that an owner has made land available without consideration for recreational uses shall not be construed to:
  - (1) limit the property rights of owners;
  - (2) limit the ability of an owner and a recreational user of the land to enter into agreements for the recreational use of the land to vary or supplement the duties and limitations created in this chapter;
  - (3) support or create any claim or right of eminent domain, adverse possession or other prescriptive right or easement or any other land use restriction;

- (4) alter, modify or supersede the rights and responsibilities under chapters 191, animal control, and 193, domestic pet or wolf-hybrid control, of Title 20; under chapters 29, snowmobiles, and 31, all-terrain vehicles, of Title 23; under chapter 23, bicycle routes, of Title 19; and under chapter 20, Vermont trail system, of Title 10;
  (5) extend any assurance that the land is safe for recreational uses or create any duty on an owner to inspect the land to discover dangerous conditions;
  (6) relieve a person making recreational use of land from the obligation the person
  - (6) relieve a person making recreational use of land from the obligation the person may have in the absence of this chapter to exercise due care for the person's own safety in the recreational use of the land.
  - (b) Nothing in this chapter shall create any presumption or inference of permission or consent to enter upon an owner's land for any purpose.
  - (c) For the purposes of protecting landowners who make land available for recreational use to members of the public for no consideration pursuant to this chapter, the presence of one or more of the following on land does not by itself preclude the land from being "open and undeveloped": posting of the land, fences, or agricultural or forestry related structures. (Added 1997, No. 110 (Adj. Sess.), § 1; No. 147 (Adj. Sess.), § 190a.)

#### 12 VSA § 5795. Exceptions

 This chapter shall not apply to lands owned by a municipality or the state. (Added 1997, No. 110 (Adj. Sess.), § 1.)

#### Title 10: Conservation and Development Chapter 20: Vermont Trails System

#### 10 VSA § 443. Vermont trails system

The Vermont trails system shall consist of those individual trails recognized by the agency of natural resources with the advice of the greenways council. The agency, with the advice of the council, shall establish criteria for recognition of single use and shared use trails. (Added 1993, No. 211 (Adj. Sess.), § 28.)

#### 10 VSA § 448. Landowner liability

No public or private owner of land which is a part of the Vermont trails system shall be liable for any property damage or personal injury sustained by any person using these trails unless the public or private owner intentionally inflicts the damage or injury. (Added 1993, No. 211 (Adj. Sess.), § 28.)

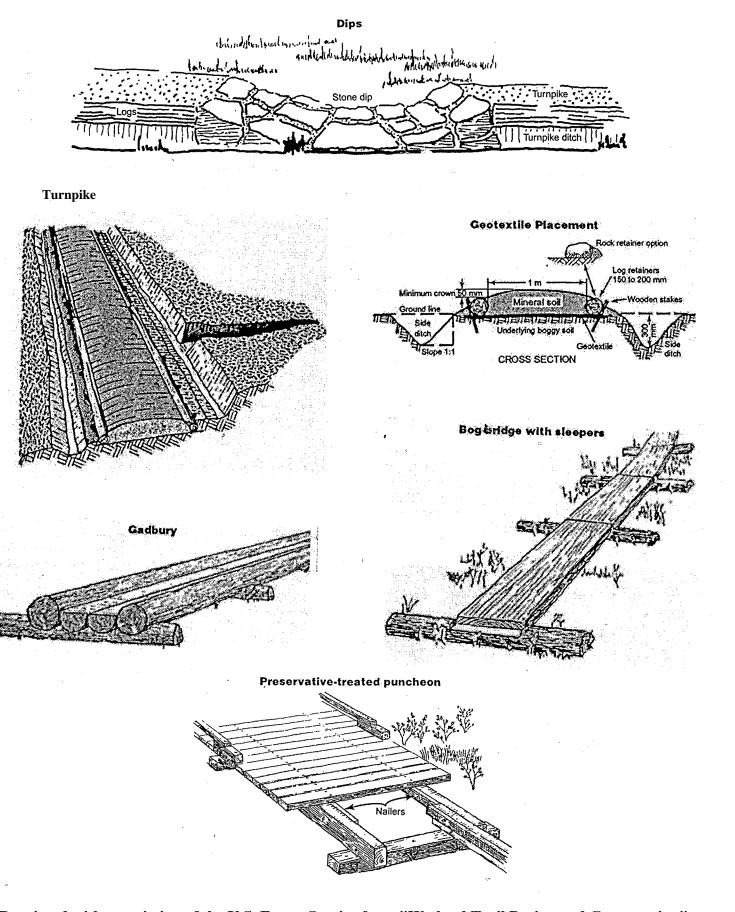
- 25 -

Cocation of Property:		wner Trail <b>U</b>	U <b>se Permissi</b> o	ons/Pref	erences Chec	klist
Property Owner:	Date•					
Location of Property:						
Contact Information: Tel: Email:  Mailing Address:  Please check the type of activity that would be permitted on your properties as on(s) that you would approve of the activity taking place:  ACTIVITY SPRING SUMMER FALL WINTER  Walking Running Wountain Biking Cross-Country Skiing Snowshoeing Dirt Biking ATVs Snowshoeing Dirt Biking ATVs Snowmobiling 4-Wheeling (SUVs) Horseback Riding Other Activities	Property Owner:					
Mailing Address:    Mailing Address:   Email:	Location of Property	:				_
Mailing Address:  **********************************	Гrail Stewards:					
Please check the type of activity that would be permitted on your propert season(s) that you would approve of the activity taking place:    ACTIVITY   SPRING   SUMMER   FALL   WINTER	Contact Information	: Tel:		Ema	ail:	
Please check the type of activity that would be permitted on your propert season(s) that you would approve of the activity taking place:  ACTIVITY SPRING SUMMER FALL WINTER  Walking Running Mountain Biking Cross-Country Skiing Snowshoeing Dirt Biking ATVs Snowmobiling 4-Wheeling (SUVs) Horseback Riding Other Activities	Mailing Address:					
Please check the type of activity that would be permitted on your propertices on(s) that you would approve of the activity taking place:    ACTIVITY   SPRING   SUMMER   FALL   WINTER						
Please check the type of activity that would be permitted on your propert season(s) that you would approve of the activity taking place:  ACTIVITY SPRING SUMMER FALL WINTER  Walking Running Mountain Biking Cross-Country Skiing Snowshoeing Dirt Biking ATVs Snowmobiling 4-Wheeling (SUVs) Horseback Riding Other Activities						
Please check the type of activity that would be permitted on your propert season(s) that you would approve of the activity taking place:  ACTIVITY SPRING SUMMER FALL WINTER  Walking Running Mountain Biking Cross-Country Skiing Snowshoeing Dirt Biking ATVs Snowmobiling 4-Wheeling (SUVs) Horseback Riding Other Activities						
Running Mountain Biking Cross-Country Skiing Snowshoeing Dirt Biking ATVs Snowmobiling 4-Wheeling (SUVs) Horseback Riding Other Activities	ACTIVITY	SPRING	SUMMER	FALL	WINTER	
Mountain Biking Cross-Country Skiing Snowshoeing Dirt Biking ATVs Snowmobiling 4-Wheeling (SUVs) Horseback Riding Other Activities	Walking					
Cross-Country Skiing Snowshoeing Dirt Biking ATVs Snowmobiling 4-Wheeling (SUVs) Horseback Riding Other Activities	Running					
Snowshoeing Dirt Biking ATVs Snowmobiling 4-Wheeling (SUVs) Horseback Riding Other Activities						
Dirt Biking ATVs Snowmobiling 4-Wheeling (SUVs) Horseback Riding Other Activities	Cross-Country Skiing					
ATVs Snowmobiling 4-Wheeling (SUVs) Horseback Riding Other Activities						
Snowmobiling  4-Wheeling (SUVs)  Horseback Riding Other Activities						
4-Wheeling (SUVs) Horseback Riding Other Activities						
Horseback Riding Other Activities						
Other Activities						
Please Specify:						
	Please Specify:					
				<b>+</b>	1	
Special Event Usage:  No Special event permission required						

No Restrictions	Mornings
Mid-Day	Evenings
Nights	
<b>Dogs on Trails</b> : No Restrictions	Not Permitted
☐ With Leash On	ly Leash use near buildings or animal
Prohibited Activities:	
Weather/Ground Cover Condition	ns:
☐ No Restrictions	☐ Not When Muddy
☐ Not when snow covered	Only when snow covered
Only when water ways are froze	en
Other:	
Should activities be limited durin	g hunting, fishing, or trapping seasons?
Hunting: Yes No	
Fishing: Yes No	
Trapping: Yes No	
Do you have a "Safety Zone" pos	ting on your land? Yes No
Is your land posted for hunting?	□Yes □No
Will parking be allowed on your	property?
Will you allow the trail on your p	roperty to be mapped? Yes No
	es or concerns?

	APPENDIX	(D
	Sample Trail Do	ocument
Trail Name:		
Landowner Nan	ne:	
<b>Landowner Con</b>	tact Information:	
Trail Steward: _		
Personal Repres	entative:	
Representative (	Contact Information:	
D 4 CT 1	<b>3</b> ( )	
Date of Landow	ner Meeting(s):	
Permitted Trail	Uses: Attach Landowner Trail	Use/Permission Checklist
Permit Required	1? Yes No	
If "Yes" list perm	its and conditions if any:	
1		
۷		
3		
Trail Design/Inf detailing agreeme	C	e check if discussed and attach sheets
Tread Width	Cleared Width	Cleared Height Max. Grade
Surface	Crossing Structures	☐ Drainage Structures
Signs	Parking Areas	
Maintenance Agagreements:	reements: Please check if discu	ussed and attach sheets detailing
Clearing Drain	age Clearing Blow-downs	☐ Brushing ☐ Blazing/Marking

### Appendix E Drainage and Crossing Structures



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1	APPENDIX F
2	References
3	
4	The Complete Guide to Trail Building and Maintenance 3 <sup>rd</sup> ed; Demrow & Salisbury
5	Appalachian Mountain Club Books 1998.
6	
7	Wetland Trail Design and Construction, US Forest Service, University Press of the
8	Pacific 2005.
9	
10	Vermont Trails and Greenways Manual, VT Trails and Greenway Council, 2007
11	
12	Guide to Pressure Treated Wood Characteristics, Use, Specifications Western Wood
13	Preservers Institute. Document is on file at the Underhill Town Hall in the Trails
14	Committee file for review.
15	